



# Advancing Medicare & Medicaid Integration

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*A New Era in Supporting State Efforts to Improve Care for Dual-Eligible Individuals*

September 28, 2022

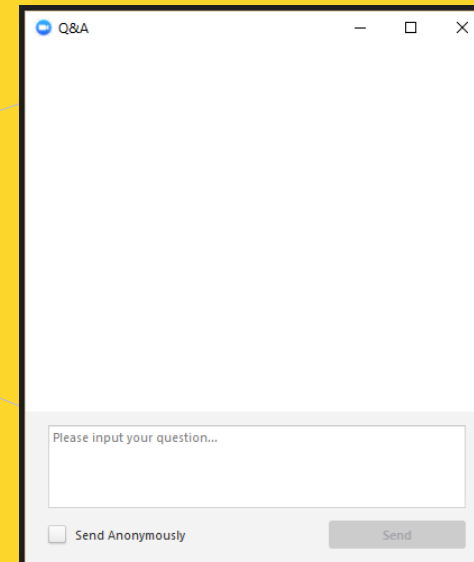
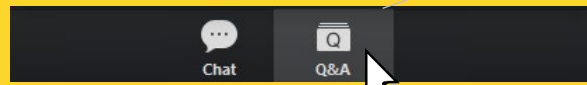
*Supported by Arnold Ventures and coordinated  
by the Center for Health Care Strategies*



# Questions?



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# Meet the Speakers



**Arielle Mir**

Vice President of Health Care (Complex Care)  
Arnold Ventures



**Molly Knowles**

Senior Program Officer  
Center for Health Care Strategies



**Kelli Emans**

Integration Manager  
Washington State Department of  
Social & Health Services



**Andrew Bean**

Medicare and Medicaid Coordination  
Manager  
Indiana Family & Social Services  
Administration

# Agenda

- Overview of the Advancing Medicare & Medicaid Integration Initiative
- Integration in Action: Examples from Washington State and Indiana
- Panel Discussion
- Moderated Questions and Answers

# Overview

Arielle Mir, Arnold Ventures

# Dual-Eligible Individuals and Medicare-Medicaid Integration

- **Over 12 million people are eligible for both Medicare and Medicaid**
  - Often have complex health and social needs
  - Frequently receive fragmented, uncoordinated care that contributes to poor outcomes and avoidable costs
- **Integrated care describes systems in which Medicare and Medicaid program administrative requirements, financing, benefits, and/or care delivery are aligned**
  - Person-centered care planning
  - Multi-disciplinary care teams and a care manager
  - Comprehensive provider networks
  - Enhanced use of home- and community-based long-term care services
  - Strong consumer protections
  - Robust data-sharing and communication
  - Financial alignment that blends Medicare and Medicaid funding

# Why Integrate Medicare and Medicaid now?

- **Growth in population and costs:** Dual-eligible individuals comprise about 15% of the enrollment in both Medicare and Medicaid, but account for more than one-third of spending
- **Renewed investment in community-based care:** More than 40% of dual-eligible individuals have long-term care needs, necessitating alternatives to institutional care and better access to integrated care models
- **Focus on health equity:** Integrated models present a key opportunity to advance health equity and address the needs of Black and Latino individuals who are disproportionately represented within the dual-eligible population
- **Timely opportunities and decision-points:** FY22 MA rule offers new flexibilities for states; wind-down of federal-state demonstration program; federal legislation that would require all states to plan for dual eligible population

# Commitment to Supporting Better Care

**Arnold Ventures is dedicated to improving the systems of care that serve low-income older adults and people with disabilities**

- 1** Increase integration between Medicare and Medicaid through existing or new models
- 2** Increase enrollment in integrated coverage options
- 3** Ensure that dual-eligible individuals receive services that lead to better patient experiences, higher quality of care, and reduced health care costs

For examples of Arnold Ventures' investments, see this [list of projects](#).





# Advancing Medicare & Medicaid Integration

- Current funding opportunity made possible by Arnold Ventures and coordinated by the Center for Health Care Strategies (CHCS)
- Developed to help state policymakers take advantage of key opportunities to improve care for low-income older adults and people with disabilities
- Targeted to states ready to make meaningful transformations in care delivery for individuals eligible for both Medicare and Medicaid
  - Increase integration between Medicare and Medicaid through existing or new models
  - Increase enrollment in integrated coverage options
  - Ensure that dual-eligible individuals receive services that lead to better patient experiences, higher quality of care, and reduced health care costs

# The Initiative

- **Who Can Apply**

- States, including Medicaid agencies and/or state disability and aging agencies
- Technical assistance partners may apply on behalf of a state, with state approval and participation

- **Funding Amount**

- Varies based on project size and scope
- Typical awards will be between \$350,000 and \$800,000

- **Timing**

- State projects will be reviewed and awarded on a rolling basis
- Project duration should not exceed 30 months

**Advancing Medicare & Medicaid Integration**  
Making Medicare and Medicaid work better together

ABOUT THE INITIATIVE | INFORMATION FOR APPLICANTS | INTEGRATION IN ACTION

## Advancing Medicare & Medicaid Integration

An Arnold Ventures initiative, developed in partnership with the Center for Health Care Strategies, to support states in meaningfully advancing Medicare-Medicaid integration for dual eligible populations.

[LEARN ABOUT APPLYING](#)

**Making Medicare and Medicaid work better together** is a key opportunity for state policymakers who want to improve care delivery for low-income older adults and people with disabilities.

**Who Are Dual Eligible Individuals?**

# Examples of Potential Projects

- States may propose projects that make a single large-scale shift in care delivery or several smaller-scale changes in policies that represent a significant advancement in the degree of integration achieved and that can be sustained long-term.
- Examples of [current grantees'](#) project activities include:
  - **Model development and implementation** of enrollment system updates and contracting policies to build out a Fully Integrated Dual Eligible Special Needs Plan (FIDE SNP) program
  - **Data analytics** for program evaluation and to examine health disparities by using enrollment and service data to evaluate quality measures by race and ethnicity
  - **Outreach and education** with consumers, providers, and community-based organizations to inform long-term, policy-focused changes to communication processes and tools (e.g., creating resources for options counselors, developing online resources for consumers)

# Application Process



## **Step 1. Submit a Letter of Interest (LOI)**

- CHCS will provide no-cost assistance to support applicants prior to submitting LOIs and/or preparing a full proposal



## **Step 2: LOIs are reviewed by Arnold Ventures and CHCS on an ongoing basis**



## **Step 3: Applicants whose LOIs are favorably reviewed will be invited to submit a full proposal**

- Potential applicants can submit questions about the application process to [medicare-medicaid@chcs.org](mailto:medicare-medicaid@chcs.org)

# Integration in Action: Examples from Washington State and Indiana

Kelli Emans, Washington State Department of Social & Health Services

Andrew Bean, Indiana Family & Social Services Administration

Transforming  
Lives

# WA Advancing Medicare and Medicaid Integration Project

September 2022

9/2022

Washington State Department of Social and Health Services



# Timeline

## **2011**

WA competitively selected to receive funding through CMS' State Demonstrations to Integrate Care for Dual Eligibles and received **\$1M** for staffing and stakeholder work

## **2012**

Washington becomes first state to partner with the CMS in the Financial Alignment Demonstration to test a managed-fee-for-service model

## **2013-2015**

8 quarters of enhanced match (90/10) for HH services

## **2016 (FY17)**

Received first shared savings check

## **2018**

Started making money – shared savings exceeds all costs on the state side including service & admin. Continue to receive additional shared savings yearly.

## **2020**

Begin seeing shift to Medicare managed care in WA  
CMS releases proposed rules

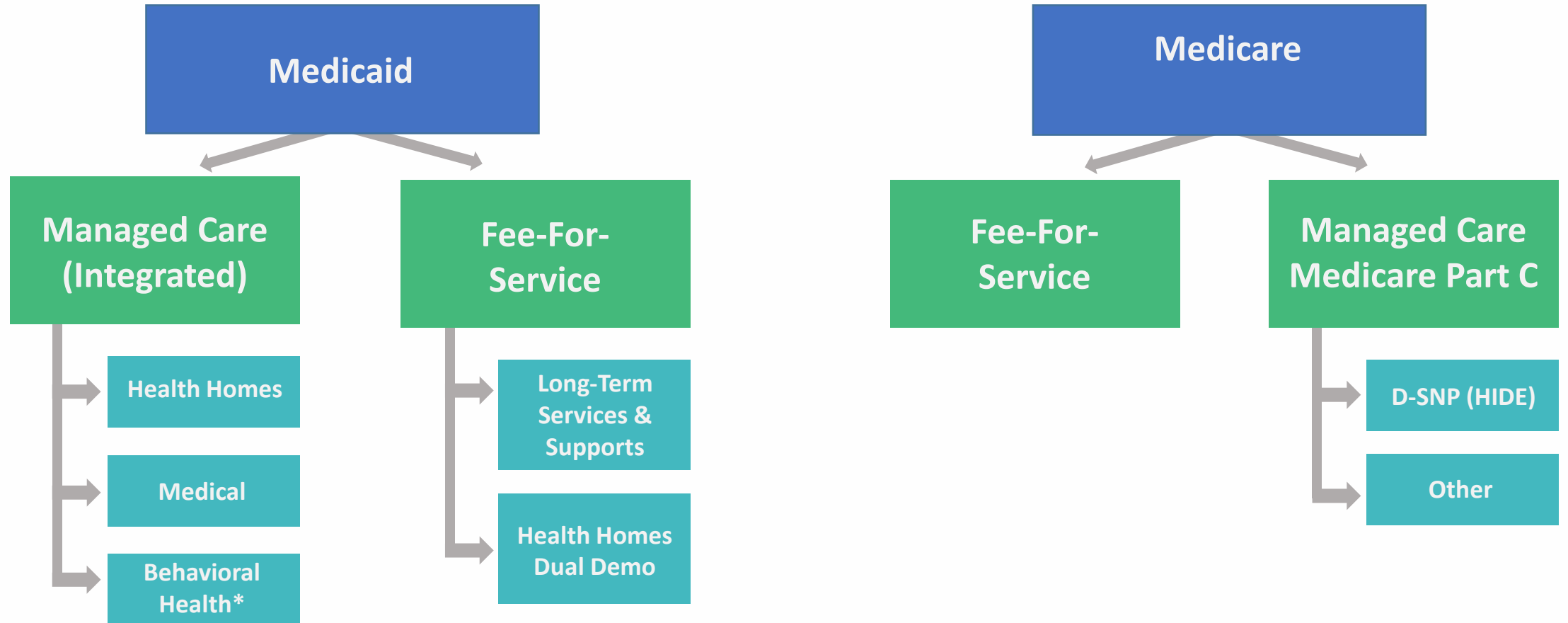
## **2021**

Initial DSNP contract changes  
Discussion of HH in DSNP  
Increase Leadership awareness

## **2022**

**AMMI grant almost \$900,000** for staffing and stakeholder work to help us achieve enhance integration & elevate our duals strategy  
Certify Demo

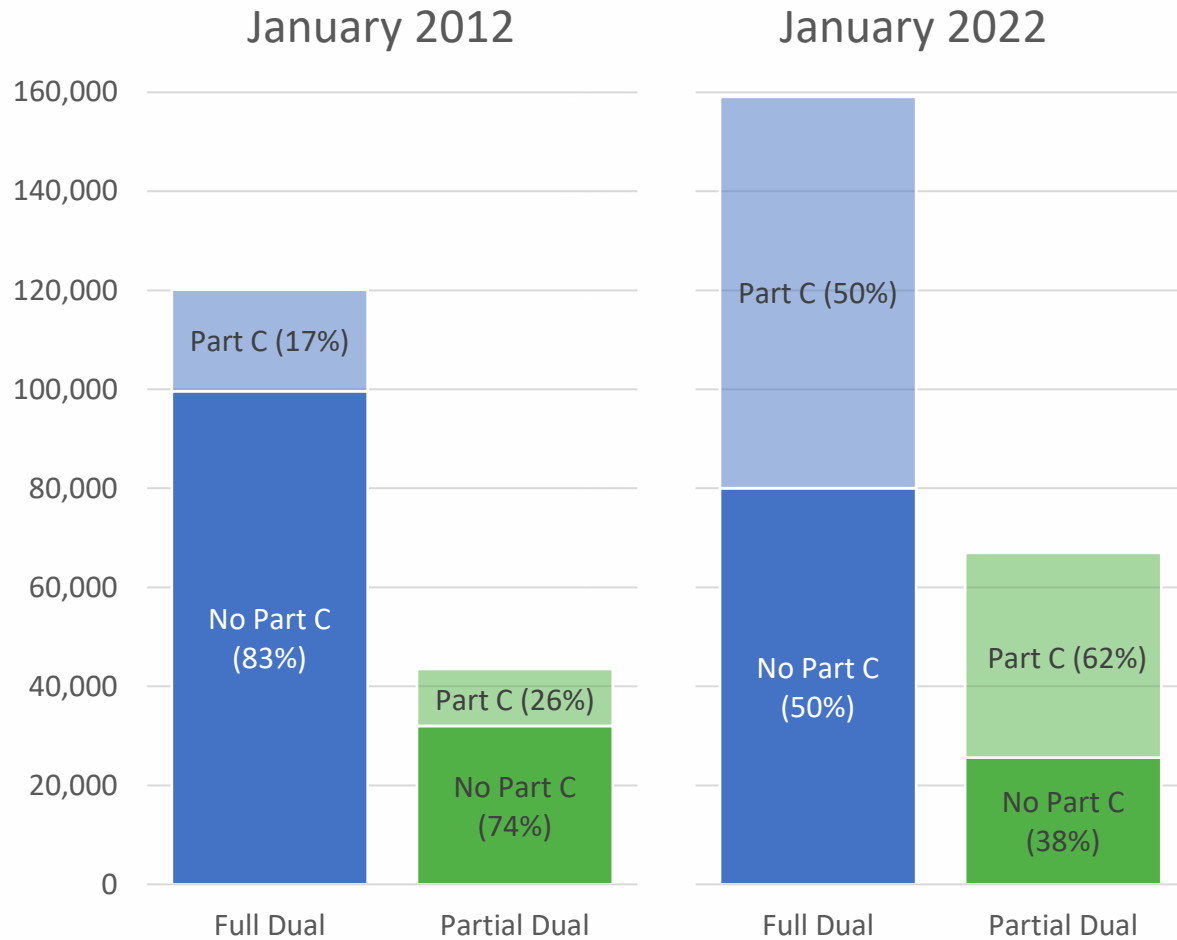
# Washington Medicaid Medicare Landscape



\*Behavioral health only enrollment for duals.



# Prevalence of duals in WA enrolled in Medicare Part C



- The percent of duals enrolled in Medicare Part C has increased substantially since 2012
- 17% to 50% for Full Duals
- 26% to 62% for Partial Duals

# AMMI Grant - Guiding Principals

Offer a delivery system that is person centered, promotes principles of self-management and recognizes the interdependence of health and social services

Impacts of decisions on individuals, including continuity of services, will be a priority as we design for the future

Utilize feedback and perspective from those impacted by these decisions as part of our decision-making process

Decision-making will be evidence based and/or will be based on promising practices

Utilize available tools and be innovative where a model does not exist to better integrate care and enhance care coordination for the vulnerable dual eligible population

Delivery system design will encourage appropriate use of services while simultaneously providing incentives for prevention, early detection, improved health outcomes, and cost savings

# AMMI Grant Objectives – Where We Are

- **Objective 1:**
  - Implement new DSNP policies that will enhance integration of client care and service delivery
- **Objective 2:**
  - Enhance capacity for data analytics for programs that serve the dual eligible population
- **Objective 3:**
  - Increase enrollment in DSNPs through a better understanding of client perceptions of program options and improved communications processes and tools



# Where We Are Going

- Hiring of dedicated FTE to build capacity and subject matter expertise
- Enhancing our data analytics capacity – enrollment, encounters, performance measures
- Client survey to understand perception of care and drivers in decision making
- Enhance network alignment across Medicare and Medicaid plans
- Leverage Model of care to integrate Health Homes and enhance care coordination
- Partnership with SHIBA to educate and inform

# Thank you

Kelli Emans, Integration Manager, ALTSA  
[kelli.emans@dshs.wa.gov](mailto:kelli.emans@dshs.wa.gov)

# Indiana: Integration and LTSS

Using Reform as a Launchpad for Increased Medicare and Medicaid Coordination

Andrew Bean, MPA, JD  
Medicare and Medicaid Coordination Manager  
Office of Medicaid Policy and Planning  
Indiana Family and Social Services Administration  
September 28, 2022



# Why Reform Indiana's LTSS System?

From 2010 to 2030 the proportion of Hoosiers over 65 will grow from 13% to 20%. Indiana's disjointed system must be reformed to meet growing demand and to ensure Choice, drive Quality and manage Cost.

## Choice: Hoosiers want to age at home



- 75% of people over 50 prefer to age in their own home – but only 45% of Hoosiers who qualify for Medicaid are aging at home\*
- The risk of contracting COVID and impact of potential isolation drives an even increased desire to avoid institutional settings

## Cost: Developing long-term sustainability



- Indiana has about 2% of the U.S. population, but over 3% of nursing facilities
- LTSS members are 4% of Medicaid enrollment, yet 28% of spend - only ~ 19% of LTSS spend goes to home and community-based services (HCBS)
- For next ten years, population projections show 28% increase in Hoosiers age 65+ and 45% increase in Hoosiers age 75+

## Quality: Hoosiers deserve the best care



- AARP's LTSS Scorecard ranked Indiana 44<sup>th</sup> in the nation
- LTSS is uncoordinated and lacks cultural competency
- Payment for LTSS services is poorly linked to quality measures and not linked to outcomes

\*Accurate as of January 2020

# The State of Medicare and Medicaid Coordination in Indiana

- ✓ **~230,000** dually-eligible members currently enrolled with Indiana Medicaid
- ✓ **72%** are full-benefit and **28%** are partial-benefit
- ✓ Indiana dually-eligibles are enrolled in **Traditional Medicaid (Fee-for-Service)**
- ✓ Dually-eligible members **experience a high level of care fragmentation** with little coordination between Medicare and Medicaid
- ✓ Many aging Hoosiers who are dually-eligible receive care in either a **long-stay nursing facility** or in the community through **home and community-based services (HCBS)** waivers
- ✓ Indiana **spends disproportionately more** for its dually-eligibles in institutional LTSS than those in the community despite the growing benefits and preferences for aging at home
- ✓ In 2019, Indiana began to place **higher priority on implementing duals policies** that positively impact quality and outcomes
- ✓ Even with increased focus, Indiana still achieves only **low-level integration of Medicare and Medicaid** and has **only have just begun to increase internal capacity** to advance integration

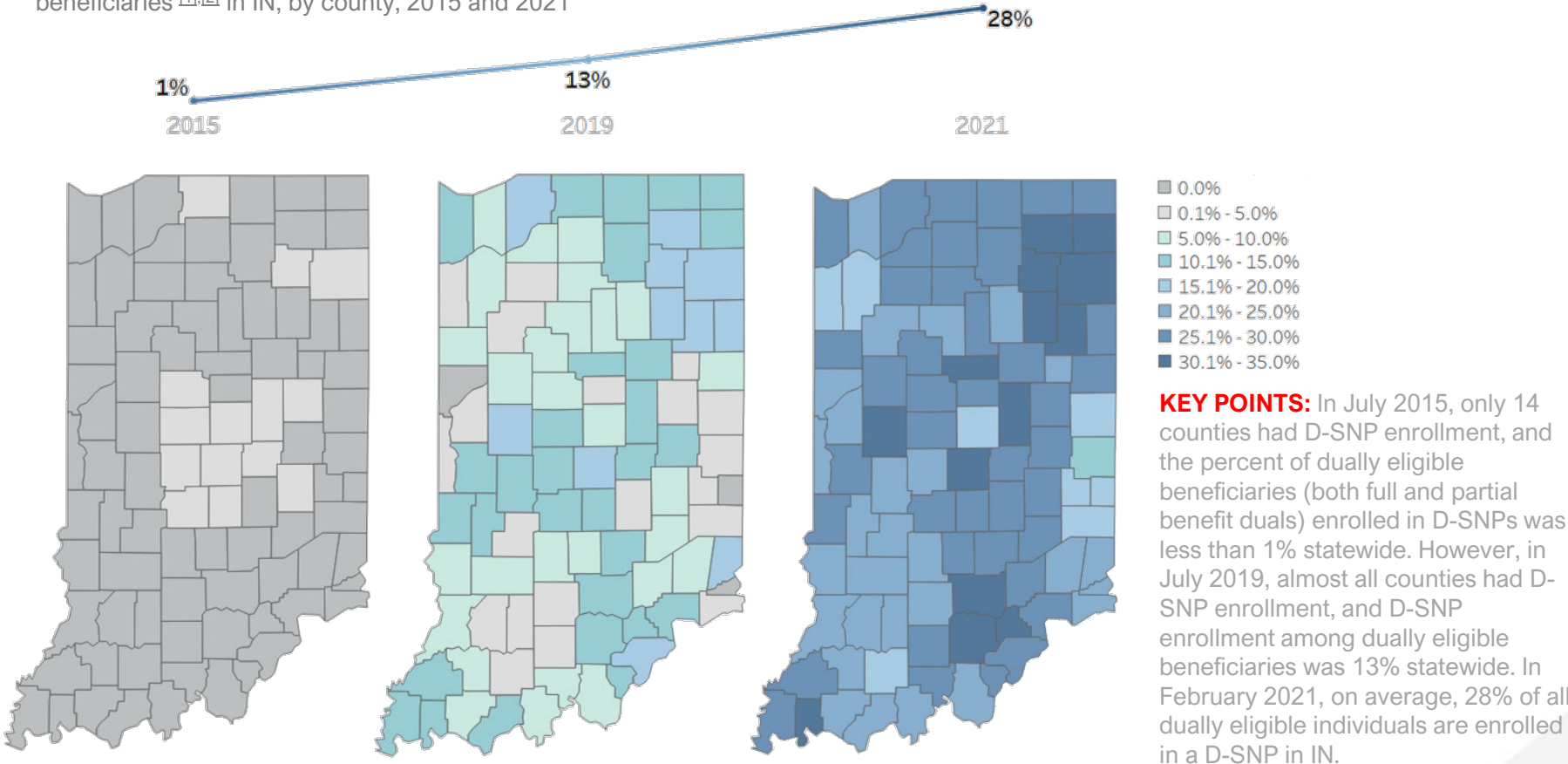




# Growth of State D-SNP Infrastructure

## D-SNP Enrollment by County

Figure 1. D-SNP enrollment penetration among all dually eligible beneficiaries <sup>[1],[2]</sup> in IN, by county, 2015 and 2021



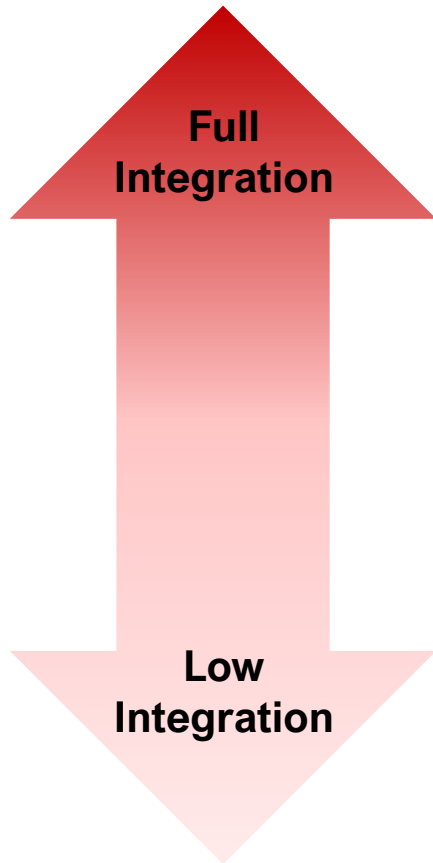
<sup>[1]</sup> This includes both full benefit and partial benefit dually eligible beneficiaries because both are allowed to enroll in D-SNPs in IN.

<sup>[2]</sup> The total numbers of dually eligible beneficiaries used as the denominator for percent D-SNP enrollment in 2015 and 2019 are from June 2015 and December 2018, respectively.



# Identifying the Opportunity

Finding meaningful pathways to achieve State vision



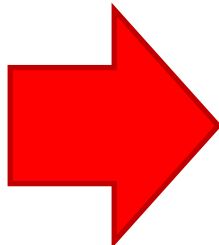
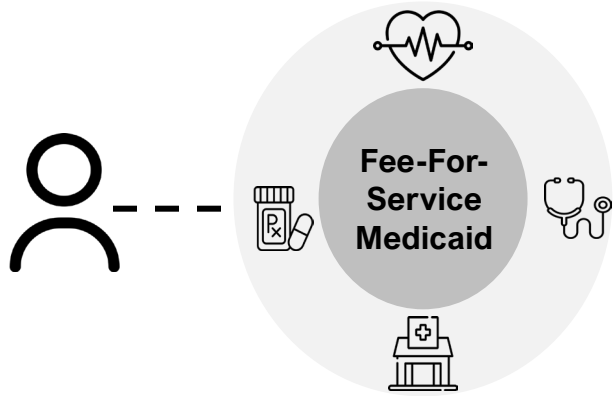
Medicare Placement	Medicaid MCE	Medicaid FFS**	% of Total
<b>Medicare DSNP with Medicaid Contract Aligned*</b>	0	0	0%
<b>Medicare DSNP with Medicaid Contract Not Aligned*</b>	0	93,566	40%
<b>Medicare Advantage Excluding DSNPs</b>	0	37,556	16%
<b>Medicare FFS</b>	0	103,346	44%
<b>Totals</b>	<b>0</b>	<b>234,468</b>	<b>100%</b>

\*Alignment is being in both Medicare and Medicaid plans with same parent company

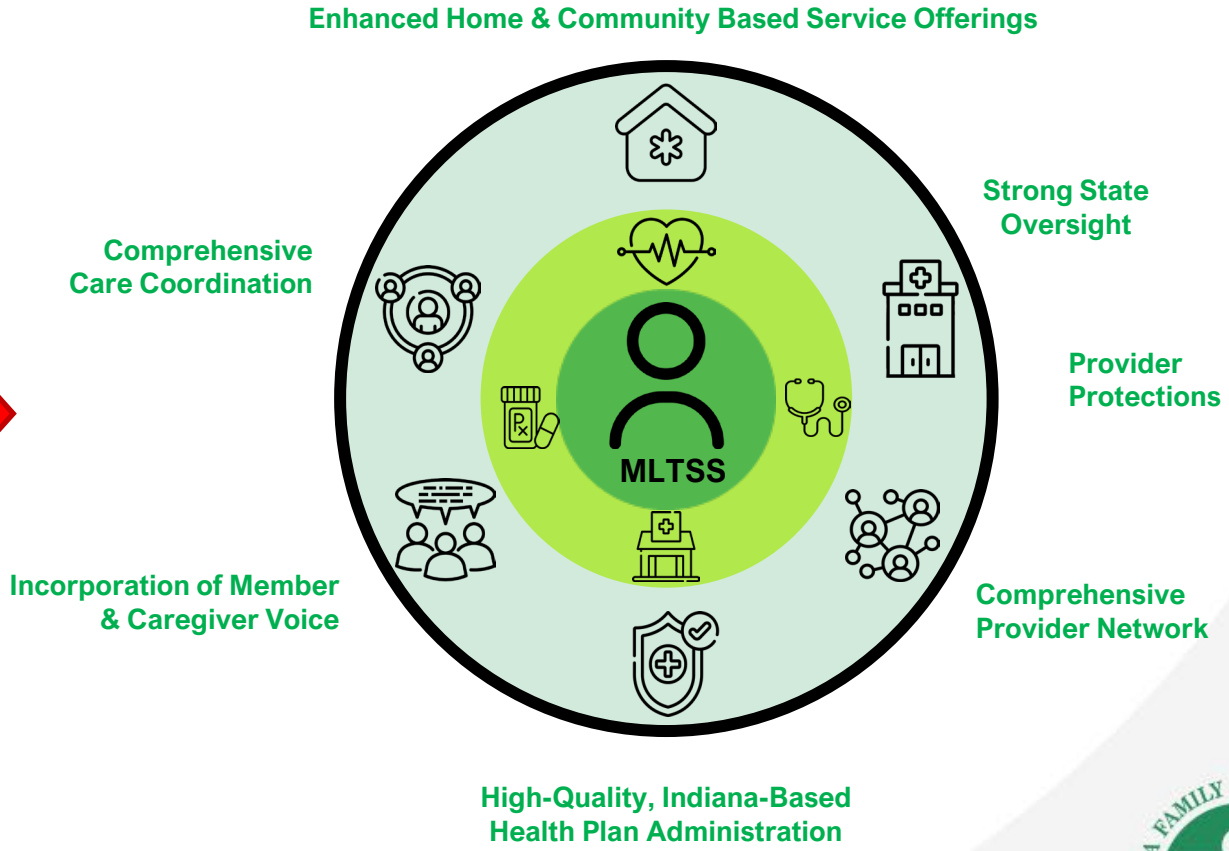
\*\*Population numbers from August 2022 Indiana Medicaid administrative data

# Current to Future State

## Indiana Current State



## Indiana Future State



# Indiana Project Objectives & Key Activities

**Objective #1:** Design a Medicare-Medicaid integration strategy for dually eligible individuals enrolled in the state's planned Medicaid managed long-term services and supports (mLTSS) program

## Key Activities:

- ✓ Developing a Comprehensive LTSS reform plan that incorporates system design elements that support the increased integration of Medicaid and Medicare
- ✓ Supporting provider rate strategy development that focuses on quality, outcomes, and sustainability

# Indiana Project Objectives & Key Activities

**Objective #2:** Engage providers in program development process, provide continued educational support around program design, and acclimate them to mLTSS plan networks.

## Key Activities:

- ✓ Providing stakeholder education activities and capacity-building for providers of home- and community-based services (HCBS)
- ✓ Supporting business acumen training for LTSS providers
- ✓ Facilitating discussion between managed care entities and community-based organizations for smoother transition to mLTSS

# Panel Discussion

Kelli Emans, Washington State Department of Social & Health Services

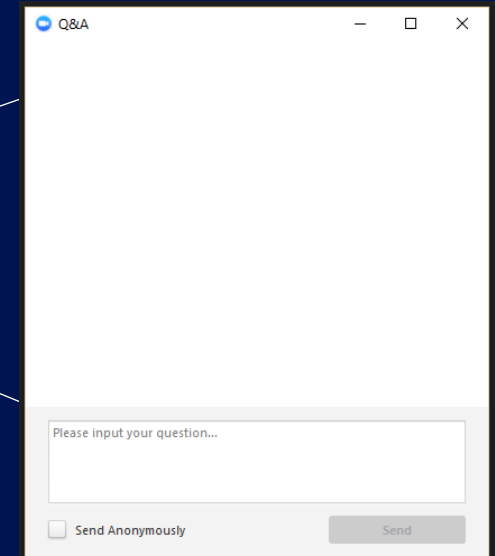
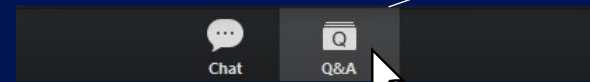
Andrew Bean, Indiana Family & Social Services Administration

Molly Knowles, Center for Health Care Strategies

# Questions and Answers

*Moderator: Molly Knowles,  
Center for Health Care Strategies*

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# Thank you

- Please visit [medicare-medicaid.org](https://medicare-medicaid.org) for more information about the initiative and to apply.
- For any additional questions, please email [medicare-medicaid@chcs.org](mailto:medicare-medicaid@chcs.org)